

COMMUNITY DEVELOPMENT

3 N Lowell Road, Windham, NH 03087 (603) 432-3806 / Fax (603) 432-7362 www.WindhamNH.gov

1 ZONING BOARD OF ADJUSTMENT 2 **Draft Minutes** 3 March 22, 2022 - 7:00 pm @ Community Development Department 4 5 6 7 **Physical Location:** 3 North Lowell Road (Community Development Department) Live WCTV Channel 20 - Local Cable TV 8 **Broadcast: Live Stream:** 9 http://www.wctv21.com/ 10 **Attendance:** 11 12 Nick Shea- present 13 **Pam Skinner- present** Michelle Stith, regular member- present 14 Neelima Gogumalla, regular member- present 15 **Betty Dunn—present** 16 17 Staff: 18 **Alex Mello- Community Development Director** 19 Julie Suech- Planning Technician 20 **Anitra Lincicum-minute taker (via Zoom)** 21 22 23 Mr. Mello called the meeting to order. 24 A motion was made by Ms. Gogumalla to nominate Ms. Betty Dunn as the Chair, Mr. Nick Shea as 25 the Vice Chair and Ms. Pam Skinner as the Secretary. Seconded by Ms. Stith. 26 27 28 Mr. Shea stated that he would like to nominate Ms. Gogumalla as Chair yet she declined. 29

- 32 Vote 5-0.
- 33 Motion passes.

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Mr. Mello asked if there was any more discussion.

- 35 The Board discussed that Mr. Scholz, the former Chairman, would be willing to be an alternate Zoning
- 36 Board member. Chairman Dunn stated that she went to the town clerk to get the paperwork to install an
- 37 alternate ZBA member. Mr. Scholz may attend later in the meeting and they will have the discussion
- 38 when he arrives.

- 40 Vice Chair Shea would like to congratulate Ms. Gogumalla and Chairman Dunn for being elected to the
- Zoning Board of Adjustment. Vice Chair Shea wished to thank Mr. Scholz for his service to the town. He
- 42 also wished to thank Mr. Sullivan for his service to the town as the town administrator.

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- Chairman Dunn asked each Board member to introduce him or herself to the audience. Each Board
- 45 member made his or her introduction.

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- Chairman Dunn explained the need for alternates board members in the event that the regular Board
- 48 members cannot not serve.

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- 50 <u>Case #07-2022</u>
- Parcel 11-C-3100
- 51 Applicant Salvatore Erna
- 52 Owner Same
- 53 Location 3 Lancelot Street
- 54 Zoning District Residential District A

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The applicant has requested to reschedule this hearing, to April 12, 2022 which the Board shall consider.

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- Variance Relief is requested from **Section(s) 702, and Appendix A-1** to construct a detached 40x60
- accessory building 17'-10" from the side lot line, where 30' is required.

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The Chair explained that there was a request to reschedule.

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A motion was made by Vice Chair Shea to continue Case #07-2022 to April 12, 2022. Seconded by Ms. Skinner. Vote 5-0. Motion passes.

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- **Public Hearing**
- 67 Case #04-2022: Parcel 17-I-112B
- 68 Applicant Edward N. Herbert Assoc., Inc
- 69 Owner Barry & Donna Johnson
- 70 Location 32 Walkey Rd
- 71 Zoning District Residential A & WPOD

- Variance Relief is requested from Section(s) 401, 406, 702, and Appendix A-1 to construct an addition
- with a footprint of approximately 804 SF to an existing non-conforming structure on a pre-existing non-
- conforming lot. To allow a 36' front yard setback where 50' is required. To allow 17' side yard setback,

where 30' is required. To allow a 45' shoreland setback, where 50' is required. To allow a 97' frontage where a minimum of 175' of frontage is required.

Ms. Skinner read the case into the record. The file also had the list of abutters along with the letter of authorization.

Mr. Shayne Gendron of Edward N. Herbert Associates addressed the Board. Mr. Gendron is representing the applicant. Mr. Gendron stated that the Johnson's purchased the property last year but the family has owned it since 1985. The property has a state approved septic system and an artesian well on the property. Mr. Gendron stated that the property does meet all the requirements of a full-time property. Mr. Gendron submitted evidence which was labeled as Exhibit A. The pictures of the property that were submitted by Mr. Gendron were eventually labelled Exhibit B. The property is about ½ acre and the Johnson's would like to reuse the foundation of the existing structure. Mr. Gendron stated that the applicant has been working with a few builders and the hope is that they can reuse the existing foundation but Mr. Gendron wanted to be clear that that might not be possible.

Mr. Gendron stated that the lot is mostly wooded with a lot of mature trees. Mr. Gendron stated that the applicant is very happy with the placement of the home and they flagged the trees that would be coming down. Mr. Gendron indicated that the trees that would be coming down. Mr. Gendron stated that these are the same plans submitted previously but there were few additional notes left on the plan but there is no proposal for porous pavement. The impervious surface is 18.3% currently and it would be going to 22.8% which is within the Cobbetts Pond ordinance of 30%. The existing septic system would not survive the current proposed construction so they will be replacing the current septic system.

Mr. Gendron stated that the structure is currently a 3-bedroom cottage and they would be going to 2 bedrooms post construction. Mr. Gendron stated that they took pictures of surrounding properties to get an idea of the value of surrounding properties and what the neighborhood currently looks like. Mr. Gendron stated that the applicant has shown the plan to the neighbors and they have written a letter of support. Mr. Gendron stated that the height of the structure will change, from one story to two stories. Vice Chair Shea state that there were contingencies. Mr. Gendron stated that this contingencies was around the protection of Cobbetts Pond.

The following letters were labelled Exhibit C by the Chair. There was a letter from 31 Walkey Road, Brandon and Cheryl Tsetsilas are in support of the applicant's request; they would like to see the alignment and agreement of the final stamp plan and that the right of way is clear along a property line. There was a letter from Joseph and Marianne Levis, 30 Walkey Road, there are in support of the application. There was a letter from the resident of 34 Walkey Road, Michael Early, who is in supports the request. Mr. Vincent Bonnano and Linda Gormely-Bonnano were another household in support of the project. Chairman Dunn asked if the GIS map could be pulled up to show the property and the location of the well on the property. Mr. Gendron reviewed the requested variances as listed.

117 Chairman Dunn asked if they were not asking to build the structure in conformance to the building code.

118 Mr. Gendron stated that they are not looking for any relief for the building code; they are looking for
119 relief from the setbacks. Mr. Gendron reviewed the 5 criteria contained in the public packet. Mr. Gendron
120 stated that when you go over 20% of coverage it is considered a major site plan application on Cobbetts
121 Part of the structure will be about 20 for the law and the support to the structure in conformance to the building code.

118 Mr. Gendron stated that they are not looking for any relief for the building code; they are looking for relief from the setbacks. Mr. Gendron reviewed the 5 criteria contained in the public packet. Mr. Gendron
122 Structure in the structure

Pond. The structure will be about 30 feet tall and the current structure is about 23 feet tall. Vice Chair

Shea asked if there was any plan to plant a lawn. Mr. Gendron showed the Board where the lawn would

- be. Mr. Gendron stated that the lot more than meets the point system for a shoreland application.
- 124 Chairman Dunn asked how many trees will be taken down. There will be about 12 trees taken down
- according to Mr. Gendron and they will not be in the 50-foot buffer. Mr. Gendron stated that the applicant
- is willing to comply with the fertilizer and input regulation in the Cobbetts Pond Watershed. Ms. Skinner
- read the comments from the Conservation Commission. The Conservation Commission has no issues
- with the new plan and the previous comments no longer apply as they were resolved.

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Chairman Dunn invited public comment.

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- Brendan Tsetsilas, 31 Walkey Road addressed the Board. Mr. Tsetsilas is in support of the plan. Mr.
- 133 Tsetsilas stated that he would like the right of way clarified. Mr. Tsetsilas stated that the right of way is
- 21 feet. There is a retaining wall. Mr. Tsetsilas stated that he is one of the only year-round resident in the
- area. Mr. Tsetsilas stated that snow removal has already been a challenge. Mr. Tsetsilas stated that the
- important thing for him is to make sure that the right of way is accessible and he is trying to get
- clarification around this. Chairman Dunn asked if Mr. Tsetsilas' highlighted section on the property that
- is a right of way. Mr. Tsetsilas stated that there is an old retaining wall (cement) that goes into the right of
- way. Mr. Tsetsilas would like to be sure that the right of way remains accessible.

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- Mr. Mike Early, 34 Walkey Road addressed the Board. Mr. Early stated that his seasonal property been in
- the family since 1927. Mr. Earley stated that the retaining wall discussed was constructed at the time the
- house was built. His family has been there since 1927 and the wall has never been an issue. This is a
- family property. Mr. Earley stated he is a direct abutter and he has no issue with the wall as it appears
- 145 currently.

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- Mr. Gendron addressed the Board once again. Mr. Gendron stated that the retaining wall is not on the
- Johnson's property. Their family has been there since 1972 and they can certainly work with the abutters.
- Mr. Gendron stated that the neighbor that is most effected is in favor of the plan as presented. Mr.
- 150 Gendron stated he is willing to work together with the abutters regarding the wall. Chairman Dunn stated
- that they are not being asked for a variance on the wall and she hopes that everybody can work it out. Mr.
- Mello stated that this case will be going before the Planning Board as well and the wall can also be
- discussed at that time.

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A motion was made by Ms. Skinner to enter deliberative session. Seconded by Vice Chair Shea.

156 Vote 5-0. Motion passes. 157

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- The Board is in agreement that the proposal is reasonable one; the Board discussed the artesian well on
- the property. There are also substantial trees that will remain on the property. The Board sees that this is a
- unique lot in that it is ½ acre. Chairman Dunn wanted to note that there is an artesian well that will
- remain and the septic will be replaced; also, the new slightly taller structure will not affect anyone's
- views.

- A motion was made by Vice Chair Shea for Case #04-2022 to grant variance relief as requested
- from Section(s) 702, and Appendix A-1 to construct a detached 40x60 accessory building 17'-10"
- from the side lot line, where 30' is required as requested per plan submitted (Exhibit D) and signed
- and dated (March 22, 2022) by the Chair. Seconded by Ms. Stith.

169 Vote 5-0.

170 Motion passes.

- 172 Case #05-2022: Parcel 25-R-6263
- 173 Applicant Denis Tremblay
- 174 Owner Denis Tremblay
- 175 Location 12 Acadia Drive
- **Zoning District Rural District**

Variance Relief is requested from **Section(s) 611.6.4.3.1** to permit placement of a single-family residence in an Open Space Residential Development. The proposed front yard setback from the edge of a right of way is 80' where 50' is the maximum required.

Ms. Skinner read the case into the record. The application had a letter of authorization for the applicant to be represented by Edward N. Hebert and Associates.

Mr. Shayne Gendron of Edward N. Hebert and Associates is representing the applicant. Mr. Gendron stated that Gove Environmental did look at the lot. Mr. Tremblay would like to install the house about 80 feet back from the street instead of 50 feet to give the lot a little but more breathing room away from the poorly drained soil in this part of the lot. Mr. Gendron explained that there are several sedimentation areas near the property as well. There is a naturally occurring pocket on the property. Chairman Dunn asked where the house would be located if the poorly drained soil was not on the current property. Mr. Gendron explained that the house would likely not be as set as far back but this appears to the correct location for the structure. Mr. Gendron thinks that making a larger buffer is the appropriate response.

Mr. Denis Tremblay, the applicant, addressed the Board. Mr. Tremblay stated that the berm has not yet been installed and a lot of the water will be directed into the forebay. Ms. Stith stated she understands that but wildlife has established that as part of their environment. Vice Chair Shea stated that the wetland seemed pretty substantial to him.

Mr. Gendron stated that they have checked the property recently. Mr. Gendron stated that this is an approved lot and something could be built on this right away. Mr. Gendron stated they are trying to work with the Board. Mr. Gendron also stated that there may be an issue with a lot line on a nearby property as well which might make it appear closer (the wetland). Chairman Dunn asked, like the Conservation Commission, could the wetland be marked, and more to the point, could it be stipulated that it not be filled. Mr. Gendron stated they can agree to it because it cannot be filled. Chairman Dunn stated that this does not appear to be outside the spirit and intent of the ordinance.

Mr. Gendron read the 5 criteria contained in the public packet.

Chairman Dunn asked if there was any more public comment. There was none.

- Mr. Gendron stated that the applicant would like to avoid the additional expense of a surveyor and the hire Mr. Gendron to attend the site walk. Additionally, the applicant is looking to add a little bit of extra
- 213 space on the lot.

A motion was made by Ms. Stith to enter deliberative session. Seconded by Ms. Skinner. Vote 5-0.

216 Motion passes.

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218 Ms. Stith stated she does see this as a unique lot and that the house should be set back further. Also, she

- would like a site walk and she had a hard time seeing where the lot line was. Vice Chair Shea is
- sympathetic to the additional cost, yet, if he were to move it back, the builder would likely get that
- money back as the value would be hire. Ms. Skinner does think a site walk would be helpful. Chairman
- Dunn stated that she thinks they can make a decision without a site walk.

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A motion was made by Ms. Stith for Case #05-2022 to reopen the public hearing at the site walk at

- 6:00pm on March 29th and to continue the case to the next regular meeting on April 12th, 2022.
- 226 Seconded by Vice Chair Shea.

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- 228 **Vote 5-0.**
- 229 Motion passes.

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Ms. Dunn recused herself for Case #08-2022.

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233 Mr. Mike Scholz addressed the Board and stated he would like to be an alternate to help out the Board as

234 needed.

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The Board was in favor of Mike Scholz serving as an alternate to a 3-year term ending May 31, 2024.

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238 Mike Scholz was sworn in by Ms. Dunn. Vice Chair Shea stated that Ms. Dunn was a justice of the peace

and is able to swear individuals into their office.

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Mr. Scholz was seated for Ms. Dunn for Case #08-2022. Vice Chair Shea served as the Chair for this

242 case.

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- 244 <u>Case #08-2022</u>
- **Parcel 17-M-32**
- 245 Applicant Benchmark LLC
- 246 Owner David and Erin Rogers
- 247 Location 19 Armstrong Rd
- **Zoning District Residential District A**

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- Variance Relief is requested from Section(s) 406.2, 702, and Appendix A-1 to allow expansion of the
- existing structure from 1,260 SF to approximately 1,500 SF on a pre-existing non-conforming lot. To
- allow 11' and 17' side yard setbacks for the expansion of the rear deck where 30' is required. To allow a
- 253 farmer's porch on the front of the home to be constructed 19.5' to the side yard setback, where 30' is
- 254 required.

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Ms. Skinner read the case into the record. There was a list of abutters and a letter of authorization

contained in the public packet.

- 259 Mr. Joseph Maynard of Benchmark LLC addressed the Board and is representing the applicant. Mr.
- 260 Maynard stated that this lot was recently sold to the applicant. The applicant would like to increase the
- volume of the structure. The applicant would also like to construct a farmer's porch on the street side of
- the structure to make improvements to the structure. Finally, the applicant would like to expand the deck
- area; this will help with the grade change on the lot as well.

Mr. Maynard stated that he discussed the proposed improvements with the direct abutter but he was not able to get an agreement in writing. There is proposed geogrid with lawn underneath it. There is a decrease in the impervious coverage.

268

Mr. Maynard reviewed the 5 variance criteria contained in the public packet. This falls under a major site plan application according to Mr. Maynard.

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Vice Chair Shea asked about the dormers and if it would block anyone's view of the pond. Mr. Maynard stated that it would not.

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Vice Chair Shea asked if there was any input for the public. Ms. Skinner read the comments from the Conservation Commission.

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A motion was made by Mr. Scholz to enter deliberative session. Seconded by Ms. Stith. Vote 5-0.
Motion passes.

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Mr. Scholz does think it meets the 5 criteria. The values of the surrounding properties would not be diminished and he does see the hardship criteria as well. Hence, it meets 5B according to Mr. Scholz. Ms. Stith does agree with Mr. Scholz.

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A motion was made by Mr. Scholz for Case #08-2022 to grant relief as requested from Section(s) 406.2, 702, and Appendix A-1 to allow expansion of the existing structure from 1,260 SF to approximately 1,500 SF on a pre-existing non-conforming lot. To allow 11' and 17' side yard setbacks for the expansion of the rear deck where 30' is required. To allow a farmer's porch on the front of the home to be constructed 19.5' to the side yard setback, where 30' is required with a plan date of September 11, 2021 and signed and dated by Vice Chair Shea. Seconded by Ms. Skinner.

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292 **Vote 5-0.**

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295 Chairman Dunn was seated once again as Chair.

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- 297 <u>Case #09-2022</u> Parcel 16-Q-179
- 298 Applicant Benchmark LLC
- 299 Owner Henry C Forde Heirs
- 300 Location 20 First Street

Motion passes.

Zoning District – Residential District A

302

Variance Relief is requested from **Section(s) 702, and Appendix A-1** to allow construction of a new

approximately 1,868 SF two-bedroom year-round home on a pre-existing non-conforming lot. To allow 9' and 10' side yard setbacks, where 30' is required. To allow a 17' front yard setback where 50' is required. To allow a 16' shoreland setback, where 50' is required. To allow a 60' frontage where a minimum of 175' of frontage is required.

Ms. Skinner read the case into the record. There was a letter of authorization. Mr. Joseph Maynard addressed the Board and is representing the applicant. Mr. Maynard stated that there is one issue with the title for an unreleased mortgage from the 1950s. Mr. Maynard is representing Mr. Craig Harvey who would like to purchase the property. Mr. Maynard reviewed the history of this area. There was a structure on this property in 2012. The structure needed to be razed. There are boulder piles and a retaining wall. There is a septic system that did exist. The applicant is looking to put a structure on the property. The proposed building coverage is 19.8% and there is impervious coverage of 28%. There will be porous pavers on the property. Mr. Maynard reviewed the 3 grids on the property and explained that they would be taking down the new emergent growth on the property. The bulk of the bigger trees will remain in order to maintain the vegetation on the grid. Mr. Maynard explained they are trying to keep both the buffer on one side and as much vegetation as possible. Mr. Maynard explained the setbacks on the lot. The purpose of the bump out on the structure is so that the stairs can fit in that amount of space. Mr. Maynard is trying to create as small a footprint as possible for structure and having a bump out for the stairs will help that.

Mr. Scholz asked a clarifying question about the grid system.

The structure will be 2 stories and the footprint is 880 square feet. The building coverage is 19.3%. Mr. Maynard discussed the drop off on the lot. Mr. Maynard explained that there is a one car garage on the plan. Chairman Dunn stated that the concern of the Board is that a walk out basement is defined as building area. Chairman Dunn asked about the height of the house; Mr. Maynard stated that the height is 22 feet. Mr. Maynard stated that the lower trees are at basement level. Chairman Dunn stated that the Board is concerned the basement space can be used as living area even if HUD does not interpret it that way. Chairman Dunn asked about the height of the house in relation to the height of the surrounding trees. Mr. Maynard presented a picture of the current conditions of the lot. The houses on the street behind look over the top of the proposed structure and existing trees according to Mr. Maynard.

Mr. Maynard stated they will be drilling a well on the property and there will be a clean solutions septic system. Mr. Maynard discussed the proximity of the septic and well to each other as well as the system that will pump the water uphill. Ms. Stith asked about the porous pavers. Mr. Maynard explained the proposed porous pavers that do not have a need for pea stone.

Chairman Dunn asked about the property during construction and that travel on the road is difficult without construction. The material is going to have to be hauled off the site and then be brought back in according to Mr. Maynard. Mr. Maynard stated that they have to do a lot more trips in order to get all material on and off the site in situations like this. Chairman Dunn stated that this is a very challenging lot in a very difficult area. Mr. Maynard stated that there are currently 2 structures under construction. Ms. Stith asked if there were any other properties in the area that have a leech field on an adjoining property

and/or uphill. Mr. Maynard cited one example. Ms. Stith asked about the disruption to the road for the construction on the road. Mr. Maynard stated that they would probably be able to do it in a day.

Mr. Maynard reviewed the 5 criteria contained in the public packet. Ms. Skinner read the comments from the Conservation Commission. The Conservation Commission has no issues with the plan as presented.

access is for residents.

Mr. Bob Nelson, 16 Third St. addressed the Board. Mr. Nelson stated that he heard Mr. Maynard say it will take a day to run the pipe but it is all ledge in the area so he is not sure if it will take longer. Mr. Nelson stated that some residents on one side of the street actually park on the street and he is not sure if this might happen again for this lot; it is a very congested area. Mr. Nelson is not in favor of the construction in the summer which may restrict beach access Mr. Nelson showed the Board where beach

Ms. Jackie Saba, 33 Third Street is opposed to the plan as presented. Ms. Saba showed where her well was on her property. Her well as well as her view of the pond is also a concern. The parking in the area is also a concern for her. There would not be room for parking off the street on the property according to Ms. Saba.

Mr. John Baumann 5 Third Street. John has concerns about the construction on the property and its close proximity to the beach and if the beach would be as accessible both during and after construction.

Mr. Nelson addressed the Board once again. Mr. Nelson discussed the beach that is adjacent to the application. Mr. Nelson stated that his only question was if the Board had visited the site.

Mr. Maynard addressed the Board once again for rebuttal. Mr. Maynard stated that they were able to go about 42 inches down with a shovel into the ground so he was not as concerned about ledge as the abutter. Mr. Maynard stated that a good portion of the street is actually fill. Mr. Maynard stated that there are substantial sized trees in the area and they do not typically grown beyond 10 feet in width without area that is not ledge. Mr. Maynard stated that that is something they can take care of but he does not think they are going to hit ledge. Mr. Maynard stated that he understands the concerns around parking but he thinks this will alleviate some of the parking in the area. Mr. Maynard stated that the road will be improved slightly and it will drop down to a graded shoulder. Mr. Maynard stated that the septic tanks are sealed units.

 Mr. Maynard explained where he was planning the proposed structure to get the structure off the current lot line as much as possible and to comply with the setbacks.Mr. Maynard explained the hours of construction and how the owner was motivated to construct the home to help his brother who lives nearby.

Mr. Baumann addressed the Board once again. Mr. Baumann that his concern is the beach.Mr. Baumann would like to know what they will be doing to decrease the noise as well as the construction debris in the area. Mr. Baumann stated that he thinks the structure is too large for the property and it takes away from the beach community.

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391	Mr. Maynard stated that Mr. Brian Harvey has been building homes for about 30 years in the area and
392	has a system of construction in the area. The proposed home is 24 by 32 feet, roughly.
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394	Chairman Dunn suggested going to the property to have a site walk.
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396	A motion was made Ms. Stith for Case #09-2022 to reopen the public hearing at 6pm on April 5th
397	for a site walk and continue the case to April 12th, 2022. Seconded by Vice Chair Shea. Vote 5-0.
398	Motion passes.
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400	The Board and Mr. Mello discussed a potentially more efficient way to edit the minutes that will likely
401	be used moving forward.
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403	A motion was made by Ms. Skinner to adjourn at 10:06pm. Seconded by Vice Chair Shea. Vote 5
404	0. Motion passes.
405	Developed the state of the Australia Lineins
406	Respectfully submitted by Anitra Lincicum